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March 29, 2006

## **VIA EMAIL & HAND DELIVERED**

Mr. Charles Terreni
Chief Clerk of the Commission
Public Service Commission of South Carolina
Synergy Business Park, Saluda Building
101 Executive Center Drive
Columbia, SC 29210

Re: PUPS - 811

Docket No. 2005-390-C Our File No. 16094-0008

Dear Mr. Terreni:

Enclosed for filing please find the Testimony of James Glyn Smith which we are filing on behalf of Palmetto Utility Protection Services, Inc. By copy of this letter we are serving the same on all parties of record. Please stamp the extra copy provided as proof of filing and return it with our courier.

Very truly yours,

ROBINSON, McFADDEN & MOORE, P.C.

Bonnie D. Shealy

/bds Enclosure cc/enc:

Ms. Rhonda Dotman, PUPS (via email & U.S. Mail)

Nanette S. Edward, ORS Staff Attorney (via email & U.S. Mail) Florence P. Belser, ORS General Counsel (via email & U.S. Mail) Patrick W. Turner, BellSouth General Counsel (via email & U.S. Mail)

Scott Elliott, Esquire (via email & U.S. Mail)

M. John Bowen, Jr., Esquire (via email & U.S. Mail) Margaret M. Fox, Esquire (via email & U.S. Mail) John M.S. Hoefer, Esquire (via email & U.S. Mail) Steven W. Hamm, Esquire (via email & U.S. Mail)

C. Jo Anne Wessinger Hill, Esquire (via email & U.S. Mail)

Ms. Daphne Dukes (via email)

## BEFORE THE PUBLIC SERVICE COMMISSION OF SOUTH CAROLINA

**DOCKET NO. 2005-390-C** 

IN RE:

APPLICATION OF PALMETTO UTILITY
PROTECTION SERVICES, INC. FOR
ASSIGNMENT OF THE 811
ABBREVIATED DIALING CODE IN
SOUTH CAROLINA
)

TESTIMONY OF JAMES GLYN SMITH

ON BEHALF OF

PALMETTO UTILITY PROTECTION SERVICES, INC.

- 1 Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
- 2 A. My name is James Glyn Smith and my business address is 810 Dutch Square
- Boulevard, Suite 320, Columbia, South Carolina 29210. My telephone number is
- 4 (803) 939-1117.
- 5 Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?
- 6 A. I am the Executive Director of Palmetto Utility Protection Services, Inc. ("PUPS").
- 7 Q. DESCRIBE PUPS FOR THE COMMISSION.
- 8 A. PUPS is the South Carolina one-call notification system created by its members
- 9 to provide advance notice of excavation activities to underground facilities
- operators in compliance with the South Carolina Underground Utility Damage
- Prevention Act, S.C. Code Section 58-5-10 et seq ("SC Act"). PUPS is a non-
- profit eleemosynary corporation organized under section 501(c)(6) of the Internal
- 13 Revenue Code on March 15, 1978.
- 14 Q. ARE THERE ANY OTHER ONE CALL NOTIFICATION SYSTEMS IN SOUTH
- 15 CAROLINA?
- 16 A. No.
- 17 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?
- 18 A. The purpose of my testimony is to support our application for assignment of the
- 19 "811" abbreviated dialing code to PUPS in South Carolina in order to comply with
- the Federal Communication Commission's Sixth Report and Order, in CC Docket
- No. 92-105, FCC 05-59, released March 14, 2005 ("FCC Order"). 47 CFR Part
- 52. The FCC Order designates "811" as the national abbreviated dialing code to

- be used by state one-call systems such as PUPS in order to comply with the Pipeline Safety Improvement Act of 2002, PL 107-355.
- Q. PLEASE DESCRIBE THE SERVICES PROVIDED BY PUPS TO ITS
   MEMBERS.
  - PUPS provides a notification service that enables contractors, utilities, members, and the general public to notify PUPS members prior to excavation in their service areas. Before beginning any excavation or demolition operations, each person responsible for the excavation or demolition must give advance notice of their intent to excavate. The notice must be given not less than three, but no more than ten full working days prior to excavation to those with underground utilities in the area. PUPS was formed by South Carolina utilities to serve as a centralized location for receiving notice and delivering notice its members. See S.C. Code § 58-35-60(a). The S.C. Act specifies that the following information must be provided by the excavator:

name, address, and telephone number of the person filing the notice of intent, and if different, the person responsible for the excavation or demolition, the starting date, anticipated duration, and type of excavation or demolition operation to be conducted, the location of the proposed excavation or demolition, and whether or not explosives are to be used.

## S.C. Code § 58-35-60(b).

A.

There are currently three ways that excavators can contact PUPS to give the required notice. First, excavators use a toll-free telephone number to call the central service center at least three working days prior to the commencement of an excavation. Excavators may also fax the information to PUPS or contact PUPS through its Internet website. Affected members of PUPS are contacted

- and then the members mark the location of their underground facilities, if any,
- within three working days of the receipt of the notice of the intended excavation.
- 3 Q. WHAT ARE THE HOURS OF OPERATION FOR THE PUPS CALL
- 4 CENTER?
- 5 A. The PUPS call center operates from 7:30 a.m. to 5:30 p.m., Monday through
- Friday, excluding holidays. Excavators can send PUPS notice 24 hours per day,
- 7 days per week, via PUPS' website or by facsimile. Excavators may also be
- trained by PUPS as remote users of PUPS' computerized system and can enter
- 9 the required information 24/7. Since the S.C. Act requires advance notice at least
- three full working days, PUPS is not required to be fully operational 24 hours per
- day, 7 days per week. The majority of PUPS' members are not open and
- available to process the notices received 24 hours per day. The 72 hour notice
- period is based on "working days" which excludes weekends and holidays.
- 14 Q. HOW MANY UNDERGROUND FACILITY OWNERS ARE PUPS MEMBERS?
- 15 A. We currently have over 200 members. Attached as Exhibit 1 is a current list of
- PUPS members.
- 17 Q. HOW MANY NOTIFICATION REQUESTS DOES PUPS PROCESS ON AN
- 18 ANNUAL BASIS?
- 19 A. Approximately 710,000 requests are processed annually. The services provided
- 20 by PUPS have been instrumental in the prevention of damage to buried facilities
- 21 across South Carolina since 1978 when PUPS first began operations.
- 22 Q. WHAT STEPS HAS PUPS TAKEN TO IMPLEMENT THE FCC'S ORDER?
- 23 A. The FCC Order provided the One Call Centers must provide to carriers its toll-

- free number or any number that is not an IntraLATA toll call from the area to be
  served to ensure that calls are toll-free. FCC Order, ¶ 13. PUPS has obtained a
  second toll-free telephone number to implement the FCC order and to comply
  with its requirement that calls to PUPS from excavators are toll free. The "811"
  traffic will be routed to the new toll-free telephone number to track volume usage
  and detail. The "811" system will require translation of the new toll-free telephone
  number to recognize an "811" call.
- Q. HOW DOES PUPS PAY FOR THE CURRENT 800 NUMBER SERVICE USED
   BY EXCAVATORS TO REACH PUPS?
- A. PUPS is funded by participating utility companies and municipalities. Fees are based on the concept of reimbursement of PUPS annual expenses. Each participating member pays rates established by the PUPS Board of Directors.

  The current 800 number service is part of the annual expense paid for by all members.
- 15 Q. WILL WIRELESS END USERS BE ABLE TO DIAL "811" AND REACH PUPS?
- 16 A. The FCC Order mandates that "811" shall be deployed ubiquitously by all carriers, including wireline, wireless, and payphone service providers. FCC Order, ¶ 27.
- Q. HAVE ANY WIRELESS CARRIERS CONTACTED PUPS CONCERNING
   DEPLOYMENT OF "811"?
- A. Yes. Verizon Wireless has reached an agreement with One Call Systems
  International on behalf of the One Call Centers in the United States, including
  PUPS, concerning national deployment of "811" throughout the country where

- Verizon Wireless provides service. Verizon agreed to implement "811" without contract and without charge if it can do so in a coordinated, national effort as outlined in the correspondence attached as Exhibit 2.
- 4 Q. WHAT IS THE DEADLINE FOR ACCESS TO THE "811" NUMBER?
- 5 A. The FCC Order requires the use of 811 within two years after publication of the Order in the Federal Register. The FCC Order was published in Volume 70 of the 6 7 Federal Register on April 13, 2005. Therefore, implementation must be complete by April 2007. The FCC Order acknowledged that many carriers currently use 8 9 811 to allow the general public to make free repair calls and indicated that where 10 811 has been used by customers for other purposes, changing the use of that number will require more robust customer education, changes to phone books, 11 and changes in methods and procedures. As a result, the FCC mandated a two 12 year transition period to clear 811 of other existing uses, provide customer 13 education and ensure that there is no unreasonably abrupt disruption of the 14 15 existing uses. FCC Order, ¶ 18-19. PUPS target date to access the 811 number 16 is the first quarter of 2007.
- 17 Q. ARE THERE OPERATIONAL ISSUES FOR PUPS WITH RESPECT TO THE
  18 IMPLEMENTATION OF THE 811 SERVICE?
- 19 A. Yes. As I discussed above, PUPS is a non-profit entity formed by various utilities
  20 to process notices of underground construction. In order to defray the cost of
  21 operating the one-call center we impose a charge on our members on a per
  22 notice basis. We go through a budgeting process in order to arrive at the charge.
  23 In order for us to be able to budget for any charges that may be associated with

- the 811 implementation we need to know as soon as possible what charges may
- be requested by the carriers. We have attempted to learn what charges may be
- proposed by the various telephone companies but at this point we don't have
- 4 very much of the information we will need.
- 5 Q. WHEN DO YOU NEED THE COST INFORMATION IN ORDER TO BUDGET
- 6 FOR THESE EXPENSES IN AN ORDERLY MANNER?
- 7 A. We need the cost information no later than June 30, 2006.
- 8 Q. DOES PUPS SEEK A RULING FROM THIS COMMISSION IN THIS
- 9 PROCEEDING ON WHAT MAY BE CHARGED BY WIRELINE AND WIRELESS
- 10 CARRIERS FOR IMPLEMENTATION OF THE FCC'S 811 PLAN?
- 11 A. No. We need to see what the carriers may propose to charge first. As described
- in my testimony, Verizon Wireless has agreed to implement the 811 plan without
- charge to PUPS. At this point we simply don't know what other companies may
- propose to charge. We hope that we will be able to reach agreement with other
- companies as was done with Verizon Wireless.
- 16 Q. IS THERE ANYTHING ELSE THAT PUPS NEEDS FROM THE WIRELESS AND
- 17 WIRELINE CARRIERS?
- 18 A. Yes. We will need a contact person from every company so that we can
- coordinate implementation of the 811 project.
- 20 Q. DOES THAT CONCLUDE YOUR TESTIMONY?
- 21 A. Yes.

## BEFORE THE PUBLIC SERVICE COMMISSION OF SOUTH CAROLINA DOCKET NO. 2005-390-C

In Re:	)
Application of Palmetto Utility Protection Services, Inc. for Assignment of the 811 Abbreviated Dialing Code in South Carolina	) ) CERTIFICATE OF SERVICE )

This is to certify that I, Lori W. Foy, a legal assistant with the law firm of Robinson, McFadden & Moore, P.C., have this day caused to be served upon the person(s) named below **Testimony of James Glyn Smith on Behalf of Palmetto Utility Protection Services, Inc.** in the foregoing matter by placing a copy of same in the United States Mail, postage prepaid, in an envelope addressed as follows:

Patrick W. Turner, Esquire, BellSouth Telecommunications, Inc., P.O. Office Box 752 Columbia, SC 29202

Scott A. Elliott, Esquire Elliott & Elliott 721 Olive Street Columbia, SC 29205

John M.S. Hoefer, Esquire Willoughby & Hoefer, P.A. 1022 Calhoun Street, Suite 320 P. O. Box 8416 Columbia, SC 29202

Florence P. Belser, General Counsel Office of Regulatory Staff P.O. Box 11263 Columbia, SC 29211 Nanette S. Edwards, Esquire Office of Regulatory Staff P. O. Box 11263 Columbia, SC 29211

John Bowen, Jr., Esquire Margaret M. Fox, Esquire McNair Law Firm, P.A. P.O. Box 11390 Columbia, SC 29211

Steven W. Hamm, Esquire Richardson, Plowden, Carpenter & Robinson, PA, 1600 Marion Street P.O. Drawer 7788 Columbia, SC 29202-7788

Jo Anne Wessinger Hill, Esquire Richardson, Plowden, Carpenter & Robinson, PA, 1600 Marion Street P.O. Drawer 7788 Columbia, SC 29202

Dated at Columbia, South Carolina this 29th day of March, 2006.

ori W. Fov